Submitted by: Chair of the Assembly at the

Request of the Mayor

Prepared by: For reading:

Finance Department February 17, 2015

CLERK'S OFFICE

APPROVED

3-24-15

ANCHORAGE, ALASKA AR No. 2015-84

A RESOLUTION OF THE MUNICIPALITY OF ANCHORAGE AMENDING THE DEFINITION OF EXPENDITURES FOR PURPOSES OF CALCULATING FUND BALANCE FOR FINANCIAL STATEMENT PRESENTATION.

WHEREAS, the Assembly approved AR 2011-345(S) adopting an unreserved fund balance designation policy for the Municipality of Anchorage (Municipality) General Government that designated 10.0% of current year's revenues as Bond Reserve Designation and 2.0% to 3.0% of current year's revenues as a Working Capital Reserve;

WHEREAS, the two rating agencies used by the Municipality, FitchRatings and Standard & Poor's, use current year expenditures in their fund balance calculation methodology rather than current year revenues; and

WHEREAS, AR 2014-221 modified the fund balance calculation to use current year expenditures rather than current year revenues as the basis for the fund balance calculation to conform to the rating agency fund balance calculation methodology; and

WHEREAS, the Finance Department staff has determined that the definition of General Fund current year expenditures requires further clarification; now, therefore,

THE ANCHORAGE ASSEMBLY RESOLVES:

<u>Section 1.</u> It is the policy of the Municipality to prepare and manage five major General Government fund budgets so as to maintain unrestricted general fund balance in an amount equal to 10% of current year expenditures as a Bond Rating Designation that will become committed fund balance.

<u>Section 2.</u> It is the policy of the Municipality to prepare and manage its Non-major Governmental Operating Funds (Limited Service Areas and Rural Service Areas) budgets so as to maintain an unrestricted fund balance of 8.25% of current year expenditures as a Bond Rating Designation that will become committed fund balance.

<u>Section 3.</u> It is the policy of the Municipality to prepare and manage budgets so as to maintain unrestricted fund balances in its five major funds in an amount between 2.0% and 3.0% of current year expenditures as a Working Capital Reserve that will become part of unassigned fund balance.

<u>Section 4.</u> Expenditures are defined as total expenditures reported in the CAFR's Statement of Revenues, Expenditures, and Changes in Fund Balance - General Fund and shall be reduced by contributions to education, 'On-behalf' payments made on-behalf of the Municipality by the State of Alaska directly to the Public Employees Retirement System (PERS), expenditures in the Police and Fire Retirement Administration Fund 213 and expenditures in the Municipality's Trust Fund 731.

Section 5. AR 2014-221 is hereby superseded.

<u>Section 6.</u> This resolution shall be effective immediately upon passage and approval by the Assembly.

Chair of the Assembly

ATTEST:

Municipal Clerk

MUNICIPALITY OF ANCHORAGE

ASSEMBLY MEMORANDUM

No. AM 166-2015

Meeting Date: March 24, 2015

From:

MAYOR

Subject:

A RESOLUTION OF THE MUNICIPALITY OF ANCHORAGE AMENDING THE DEFINITION OF EXPENDITURES FOR PURPOSES OF CALCULATING FUND BALANCE FOR FINANCIAL STATEMENT PRESENTATION.

Background

In August 2014, AR 2014-221 changed the fund balance calculation methodology to use current year expenditures so that it would match the fund balance calculation methodology used by Fitch and S&P. AR 2014-221 also defined expenditures as such expenditures "as reported in the Government Funds General Section of the CAFR and shall be reduced by contributions to Education".

The Municipality of Anchorage recommends amending the definition of expenditures used as the basis for the calculation of fund balance for financial statement presentation purposes.

Proposed Modification

In evaluating the current methodology for calculating fund balance, we believe that it is appropriate to exclude other expenditures from the CAFR's "Total expenditures". We are recommending that current year's expenditures also be reduced by 'On-behalf payments'. On-behalf payments represent amounts paid by the State of Alaska directly to the Public Employees Retirement System (PERS) on behalf of the Municipality of Anchorage (MOA). We report revenues and expenditures by function for these payments with a net effect of zero to total fund balance. The current inclusion of these expenditures in this calculation yields a result that overstates the required fund balance. Additionally, we believe it is appropriate to exclude expenditures in the Police and Fire Administration Fund 213, as well as expenditures in the MOA Trust Fund 731, since they do not have any set-aside requirements.

Approval of the resolution will make these changes to the definition of expenditures for the purposes of calculating fund balance for financial statement presentation purposes.

THE ADMINISTRATION RECOMMENDS APPROVAL OF THE RESOLUTION.

39 Prepared by: Katherine Giard, CFO

40 Concur: George J. Vakalis, Municipal Manager

41 Respectfully submitted: Daniel A. Sullivan, Mayor